

# MEETING OF COMMONWEALTH PRIME MINISTERS, 1962

*(London, 10-19 September)*

## FINAL COMMUNIQUE

1. The Meeting of Commonwealth Prime Ministers was concluded today.

2. This was the first occasion on which Sierra Leone, Tanganyika, Jamaica and Trinidad and Tobago have been represented, as independent countries, at a Commonwealth Meeting; and the presence of their Prime Ministers, together representing 15 million people who have achieved independence since the last Commonwealth Meeting in 1961, was welcomed by the other Commonwealth Governments. During the course of the Meeting the Prime Ministers were informed that Uganda, with a population of nearly 7 million, will attain independence in October 1962; and they agreed that Uganda should then be admitted to membership of the Commonwealth. They also noted with satisfaction the great progress made towards the establishment of the Federation of Malaysia by 31st August, 1963; this would enable the State of Singapore, the territories of North Borneo and Sarawak and it is hoped, the State of Brunei, with a combined population of about 3 million, to achieve independence as part of the enlarged Federation. They were informed that Tanganyika would adopt a republican form of Constitution in December 1962; and they agreed that Tanganyika should thereafter remain a member of the Commonwealth as a republic.

3. In the course of their discussions the Prime Ministers have taken the opportunity to hold their customary review of international affairs and have exchanged views on the political situation in various parts of the world. They took note, in particular, of the proposals relating to the Congo which were recently put forward by the Acting Secretary-General of the United Nations, and they expressed the hope that these would prove to be the basis for a speedy and constructive settlement.

4. The Prime Ministers agreed that the need for disarmament had been intensified by the steady development of ever more powerful weapons. They reaffirmed the principles laid down in their Statement on Disarmament of 17th March, 1961 and expressed their conviction that the Eighteen-Nation Disarmament Committee at Geneva should continue its efforts towards a Treaty for General and Complete Disarmament in accordance with these principles. They noted that discussions on the cessation of nuclear weapons tests had also been taking place in Geneva and expressed the hope that these efforts would be successful in bringing into being an effective Treaty to eradicate this source of fear and danger to mankind.

5. The primary object of this Meeting was, however, to review the progress made in the negotiations in Brussels about the conditions on which Britain might join the European Economic Community, and to examine the nature and prospects of safeguards for the trade of other Commonwealth countries. The greater part of the Meeting has been devoted to the discussion of this complex question. Although this discussion has disclosed many differences of

viewpoint and many uncertainties, all the exchanges have been conducted in the frank and friendly atmosphere which characterises Commonwealth meetings. This has re-affirmed the common determination to strengthen the links between the countries of the Commonwealth.

6. The Prime Ministers declared that, in all the countries of the Commonwealth, the constant objective of policy is to promote peace and economic progress throughout the world and thus to help to create conditions in which mankind can flourish in freedom, unfettered by poverty, ignorance or disease. In furtherance of this purpose all Commonwealth Governments are resolved to do their utmost to foster the harmonious development and steady expansion of world trade.

7. They note with concern that trade and industry in the developing countries, as well as in some of the more developed countries which are large producers of primary products for export, have been adversely affected by widely fluctuating commodity prices and a progressive worsening of the terms of trade. They see this as a problem which calls for progressive policies in relation to international trade and finance so that demand for the products of those countries can be sustained and increased, and larger and more dependable trade outlets assured to them.

8. To meet the needs of the developing countries they will support policies designed to raise the living standards of the peoples of these countries and to help them to achieve the economic, social and cultural progress to which they aspire. To this end they consider that improved opportunities and conditions for trade are even more important than financial aid. They recognise the need for the developing countries to have easier access to outside markets for the products of their industries as they become established and the desirability of this being reflected in the policies of the more developed countries.

9. To meet the needs of the producers of agricultural commodities, Commonwealth Governments will support policies and initiatives designed to maintain and expand world trade in these commodities and to improve the organisation of the world market in a manner fair alike to producers and to consumers. They will support a fresh and vigorous approach to the negotiation of international commodity agreements to this end. In any such approach principles of price, production and trade access would need to be applied, on a commodity by commodity basis, so as to encourage maximum consumption without over-stimulating production and to offer to efficient producing countries adequate access and stable prices at a fair and reasonable level. They believe that, in the disposal of any surplus of agricultural products, opportunity should be taken, to the fullest extent compatible with the legitimate interests of traditional suppliers, to meet the needs of those peoples of the world who are in want.

10. The Prime Ministers expressed the readiness of their Governments to join in comprehensive international efforts by all available means to expand world trade in both primary products and manufactures. They recognised the important contribution which the European Economic Community and other regional groups could make in such efforts. They hoped that the general objectives set out above would be shared by the members of the European Economic Community. They also took note, in this connection, that legislation

was at present before the United States Congress which could materially assist in this aim.

11. The Prime Ministers were informed of and considered the stage reached in Britain's negotiations with the European Economic Community, and discussed the arrangements which might be made to meet the special needs of other Commonwealth countries if Britain joined the Community.

12. British Ministers set out the broad political and economic considerations which had led the British Government to initiate the negotiations in Brussels. They emphasised that, in the view of the British Government, Britain's accession to the Community on satisfactory terms would have the result of strengthening the position of Britain, of the Commonwealth and of Europe.

They explained in detail the position so far reached in the negotiations in Brussels and emphasised the principal points among the many provisional arrangements which had been worked out. In the first place, an offer of association on advantageous economic terms was open to Commonwealth countries in Africa and the Caribbean and the majority of British dependent territories. Should certain of the countries not become associated, the provisional agreement reached in Brussels offered further discussion in the course of the negotiations with a view to the possible conclusion of other arrangements.

Secondly, the Community were prepared to negotiate as soon as possible trade agreements with India, Pakistan and Ceylon which would have the declared objective of developing mutual trade, to maintain and, as much as possible, to increase the level of their foreign currency receipts and in general facilitate the implementation of their development plans.

Thirdly, as regards temperate products, the enlarged Community would make, at the time of British accession, two important declarations. One would express their intention to initiate discussions on international commodity agreements for temperate foodstuffs on a world-wide basis. It would recognise the greatly increased responsibilities of the enlarged Community by reason of its predominant position amongst world importers. The second declaration would relate to the price policy of the Community. While taking appropriate measures to raise the individual earnings of those engaged in agriculture in the Community, the Community would do its utmost to contribute to a harmonious development of world trade providing for a satisfactory level of trade between the Community and third countries, including Commonwealth countries. British Ministers considered that the policy which the enlarged Community intended to pursue would offer reasonable opportunities in its markets for exports of temperate agricultural products.

13. The representatives of other Commonwealth Governments welcomed this opportunity for personal consultation on this issue and for supplementing the exchanges of information and consultation which had already taken place between Ministers and officials. They took note of the considerations which had influenced the British Government in deciding to accede to the European Economic Community if satisfactory terms could be secured. They recognised that, after full and continuing consultation with the other countries of the Commonwealth and in the light of the further negotiations to be held with the

members of the Community, the responsibility for the final decision would rest with the British Government.

14. The representatives of the other Commonwealth countries freely acknowledged the strenuous efforts which the British Government have made to ensure on the part of the Six a full understanding of the safeguards required, if Britain's entry into the Common Market is not to be on such terms and conditions as to impair their vital interests. They expressed their hope that the members of the European Economic Community will wish to preserve and encourage a strong and growing Commonwealth, in furtherance of their own ideals of an expanding and peaceful world order.

15. At the same time the representatives of various Commonwealth Governments expressed anxieties about the possible effects of Britain's entry into the European Economic Community. They trusted that, should there be a closer association between Britain and Europe, it would not be allowed, as it developed to weaken the cohesion of the Commonwealth or its influence for peace and progress in the world. They drew attention to the difficulties to which these developments could give rise in relation to their trade both with Britain and with other countries. They explained the economic points of special concern to their respective countries and the extent to which their interests had not so far been met in the Brussels negotiations.

16. Some independent African countries considered that association with the Community under Part IV of the Treaty of Rome would not be acceptable to them. On the other hand the Government of Sierra Leone wished to consider further their attitude towards association, after consultation with other African territories which are not members of the Commonwealth. In the Caribbean Trinidad and Tobago will be willing to accept association, and Jamaica will wish to consider their attitude further. The Prime Ministers were informed that the Federation of Rhodesia and Nyasaland is willing to accept association; and they were also informed that, after appropriate consultations, it seemed likely that the majority of the British dependent territories eligible for association would wish to accept it.

The representatives of India, Pakistan and Ceylon urged that, if Britain entered the Community, the trade agreements which the enlarged Community had offered to negotiate with their Governments should be concluded as soon as possible and that, meanwhile, no change should be made in their existing trade arrangements with Britain. They expressed their apprehension that if the treatment of their products in the United Kingdom was altered before wider trading arrangements had been worked out for the enlarged Community, their foreign exchange earnings and investment in export industries would be adversely affected at a critical stage in the implementation of their development plans.

Importance was attached to the need for securing adequate safeguards to protect the essential interests of Commonwealth producers of temperate foodstuffs and other agricultural products, including tropical products, as well as certain raw materials for which zero tariffs had been requested. The importance for some Commonwealth countries of trade in a broad range of manufactured and processed goods was also emphasised.

The Prime Ministers took note that the negotiations in Brussels were incomplete and that a number of important questions had still to be negotiated. Only when the full terms were known would it be possible to form a final judgment.

17. It was agreed that, when the negotiations were resumed, British Ministers would take full account of the views, both general and particular, which had been expressed on behalf of other Commonwealth Governments at this Meeting and would continue their efforts to safeguard essential Commonwealth interests. The British Government undertook to continue to arrange for the closest consultation with other Commonwealth Governments during the remainder of their negotiations with the European Economic Community.

*19 September 1962*

### **Heads of Delegation**

<b>Australia</b>	The Rt Hon R G Menzies, Prime Minister
<b>Britain</b>	The Rt Hon Harold Macmillan, Prime Minister
<b>Canada</b>	The Hon John Diefenbaker, Prime Minister
<b>Ceylon</b>	The Hon S P C Fernando, Minister of Justice
<b>Cyprus</b>	His Beatitude Archbishop Makarios, President
<b>Federation of Malaya</b>	Tun Abdul Razak bin Hussain, Acting Prime Minister
<b>Federation of Rhodesia and Nyasaland</b>	The Hon Sir Roy Welensky, Prime Minister
<b>Ghana</b>	The Hon F K D Goka, Minister of Finance and Trade
<b>India</b>	Shri Jawaharlal Nehru, Prime Minister
<b>Jamaica</b>	Sir Alexander Bustamente, Prime Minister
<b>New Zealand</b>	The Rt Hon Keith J Holyoake, Prime Minister
<b>Nigeria</b>	The Rt Hon Alhaji Sir Abubakar Tafawa Balewa, Prime Minister
<b>Pakistan</b>	Field Marshall Mohammed Ayub Khan, President
<b>Sierra Leone</b>	The Rt Hon Sir Milton Margai, Prime Minister
<b>Tanganyika</b>	The Hon R M Kajawa, Prime Minister
<b>Trinidad and Tobago</b>	Dr The Rt Hon Eric Williams, Prime Minister