

Annexes

ANNEX I

Composition of the Commonwealth Observer Group

The Hon Sir Robin Gray (New Zealand – Chairperson)

The Hon Sir Robin Gray is a former Speaker of the House of Representatives in New Zealand. As a farmer he served on numerous organisations, including the Meat and Wool Board's Electoral College, and became a member of the local Justice of the Peace Association and an elder of the Presbyterian Church. He was first elected to the New Zealand Parliament in 1978 and, in 1981, was appointed to chair the Select Committee on Health and Social Welfare. He also served as a whip for two years before becoming Senior Whip in 1987. In 1990, he was appointed Speaker and three years later Minister of State and Associate Minister of Foreign Affairs and Trade. In this capacity he participated in the Commonwealth Ministerial Action Group (CMAG) on its mission to The Gambia in 1995. He retired from active politics in 1996.

Sir Jim Lester, DL (Britain)

Sir Jim Lester is a former Member of Parliament. First elected in 1974, he served as an MP for 23 years. From 1979-81 he was a Minister in the Department of Employment. For 15 years, from 1982-97, he served as a member of the Foreign Affairs Select Committee and was Chairman of the All-Party Group on Overseas Development. He is currently an adviser to Save the Children Fund, Oxfam and Christian Aid, vice-president of World Aware and a member of the British Council. He holds an honorary doctorate in law from Nottingham University and was knighted in 1996.

Ms Joycelyn Lucas (Trinidad and Tobago)

Ms Joycelyn Lucas was Chief Election Officer of Trinidad and Tobago from 1989-97 and is currently a technical election adviser and part-time consultant with the Elections and Boundaries Commission there. She has supervised elections in Namibia (1989) as part of the UN Transition Assistance Group and was a member of the Caricom (Caribbean Community) Working Group established to co-ordinate and assist Haiti's Provincial Electoral Council for the 1990-91 elections. She was also a member of the Commonwealth Observer mission to Guyana in 1992. A year later she was assigned to the Lesotho Government as Chief Electoral Officer, sponsored by Britain's Overseas Development Administration. She has also worked in an elections capacity in South Africa and Malawi, under the Commonwealth Fund for Technical Co-operation, and in Yemen. Ms Lucas holds degrees in International Relations from Columbia University, USA, and in Social Science from Long Island University, USA.

Mr Ian Macphee (Australia)

Mr Ian Macphee was a Member of Parliament in Australia from 1974-90, during which time he served in the Fraser Government as Cabinet Minister responsible for three portfolios: Productivity, Immigration and Ethnic Affairs, and Employment and Industrial Relations. In Opposition from 1982-90, he was spokesman on Communications and on Foreign Affairs. Prior to being elected an MP, Mr Macphee was a barrister and solicitor, working in Australia, Papua New Guinea and Nauru. He currently practises law in Melbourne. He holds an LLB (Sydney) and an MA (Hawaii).

Mr Ejaz Naik (Pakistan)

Mr Ejaz Naik is a former civil servant with a long career in public service. He joined the civil service in 1946 and has held numerous positions over the years, retiring as Secretary-General for Economic Affairs in the Government of Pakistan. He also served as Cabinet Secretary to

the Government of Pakistan. In addition, Mr Naik was Planning Secretary, Commerce Secretary and Chief Secretary in a provincial government. He has worked as an Election Observer in Seychelles (twice), Nepal, Sri Lanka and Maldives.

Mr Justice Muhammad Habibur Rahman (Bangladesh)

Mr Justice Muhammad Habibur Rahman is a former Chief Justice of Bangladesh and former Chief Adviser in the 1996 Caretaker Government. As an advocate Justice Rahman practised law for 12 years before being appointed a Judge of the Supreme Court. He held this position until 1995 when he was made Chief Justice of Bangladesh. In 1996 he was appointed Chief Adviser in the Caretaker Government which was installed for the period immediately prior to the general election held in June of that year. Justice Rahman has written and compiled some 16 books and won the 1984 Literary Award from the Bangla Academy. He is a Fellow of the Asiatic Society of Bangladesh and the Bangla Academy. He is also an Hon Fellow of Worcester College, Oxford, and Honorary Benchers, Lincoln's Inn, London. He is currently president of the Bangladesh Institute of Law and International Affairs.

Mr Maharajakrishna Rasgotra (India)

Mr Maharajakrishna Rasgotra was Foreign Secretary of India from 1982-85. Prior to holding this senior position Mr Rasgotra has been India's Ambassador to Morocco and Tunisia, Nepal, The Netherlands and France and Deputy Chief of Mission in Washington, USA. Earlier, for several years he had represented India on the United Nations Trusteeship Council and the Committee on Decolonisation. Following his retirement from the Foreign Service in 1985 Mr Rasgotra became Visiting Professor at Jawaharlal Nehru University in New Delhi and Regents Professor at UCLA, USA. He has written extensively on various aspects of international relations and has chaired study groups on such topics as 'International Co-operation for the Promotion of Democracy Worldwide' and 'Poverty Eradication and Environmental Protection'. From 1988-90, Mr Rasgotra was High Commissioner to Britain and is currently vice-chairman (RGM) of the Rajiv Gandhi Foundation.

The Hon Ambassador Paul Milyango Rupia, MP (Tanzania)

The Hon Ambassador Paul Milyango Rupia is currently a Member of Parliament in Tanzania, having been elected in 1995. Prior to becoming an MP, Mr Rupia served from 1986-95 as Chief Secretary to the Tanzanian Government, Cabinet Secretary and Head of the Civil Service. He joined Tanzania's public service in 1963 and served in Ethiopia and Britain before returning to Tanzania to become a Counsellor in the Ministry of Foreign Affairs. From 1972-74, he was Director responsible for the Africa and Middle East Division in the Ministry and was appointed Ambassador to Ethiopia (from 1976-81) and Permanent Representative to the UN in New York (from 1981-84). From 1984-86, Mr Rupia served as Principal Secretary in the Ministry of Foreign Affairs. He was also Visiting Lecturer with the Commonwealth-sponsored Diplomatic Training for Zimbabwean Foreign Service Officers in 1980 and was a member of the Organisation of African Unity's mission to Djibouti to observe the referendum process in 1976. He was awarded the Order for the United Republic of Tanzania in 1989.

The Hon Omar Sey, CRG, JP (The Gambia)

The Hon Omar Sey was Foreign Minister of The Gambia from 1987-94. After an early career as a lecturer in education, he joined his country's civil service in 1973. From 1973-85, he served as Director of Social Welfare, Culture and Youth in the government, during which time he also performed electoral duties as Presiding Officer and Assistant Returning Officer in three general elections. After retiring from the public service, he was elected to Parliament in 1985. As an MP from 1985-87 Mr Sey worked with the Friedrich Ebert Foundation of Germany and the Socialist International by providing local expertise in organising seminars

and workshops on political education. In 1987 Mr Sey was re-elected to Parliament and was appointed Foreign Minister. He has had a long association with the Commonwealth and served as chairman of the Commonwealth Youth Affairs Council, the policy-making body of the Commonwealth Youth Programme, from 1975-78.

Ms Judy Thompson (Canada)

Ms Judy Thompson is a former election administrator in Canada. She has served on her country's national committee to develop voter-education programmes for first-time voters, new Canadians and disabled voters and is currently working as an election consultant in international elections. Ms Thompson has most recently served in this capacity in Bosnia, Palestine and Ethiopia. She also teaches part-time in community colleges.

SECRETARIAT SUPPORT STAFF

Professor Reg Austin	Team Leader
Dr A I Adefuye	Assistant to Observers
Dr Sam Agere	Assistant to Observers
Mr Christopher Child	Assistant to Observers
Mr Christopher Walters	Media Adviser
Dr Michelle Forster	Assistant to Observers
Mr Q Kamaluddin	Administrative Officer
Mrs Gabriella Veiera	Secretary

ANNEX II

Commonwealth News Release of 3 June 1997



Commonwealth News Release

97/23

3 June 1997

Commonwealth to Observe General Election in Papua New Guinea

A team of 10 Commonwealth Observers, supported by staff from the Commonwealth Secretariat, will be present in Papua New Guinea for the General Election which is to be held from 14-28 June 1997.

In making the announcement today, Commonwealth Secretary-General Chief Emeka Anyaoku said that the Commonwealth was responding to an invitation from the Government of Papua New Guinea to observe the General Election. An assessment mission from the Commonwealth Secretariat, which visited Papua New Guinea from 18-23 May, established that there was widespread support among the major political parties for a Commonwealth presence during the election.

The Commonwealth team for Papua New Guinea will be led by the **Hon Sir Robin Gray**, former Speaker of Parliament and former Minister in **New Zealand**. The other observers will be:

Sir Jim Lester Former Member of Parliament	Britain
Ms Joycelyn Lucas Chief Electoral Officer	Trinidad and Tobago
Mr Ejaz Naik Former Secretary to Government	Pakistan
Hon Justice Muhammad Habibur Rahman Former Chief Justice and former head of interim government	Bangladesh
Mr M Rasgotra Former Foreign Secretary	India

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Hon Paul Rupia
Member of Parliament and
former Cabinet Secretary

Tanzania

Hon Omar Sey
Former Cabinet Minister

The Gambia

Ms Judy Thompson
Electoral Expert

Canada

Hon Ian MacPhee
Former Cabinet Minister

Australia

The Group is mandated to consider the various factors impinging on the credibility of the electoral process as a whole, and to determine in its own judgement whether the conditions exist for a free expression of will by the electors, and if the results of the election reflect the wishes of the people of Papua New Guinea. The Group would also be free to propose to the Government and other concerned authorities such action on institutional, procedural and other matters as would assist the holding of the elections and, thereafter, the effective functioning of the elected government.

The Group will be supported by an eight-member team from the Commonwealth Secretariat led by Professor Reg Austin, Director of the Legal and Constitutional Affairs Division.

Note to Editors:

At the Commonwealth Heads of Government Meeting (CHOGM) in Kuala Lumpur, Malaysia, in 1989, Commonwealth leaders decided that the observation of elections at the request of member governments would be a useful way of promoting the democratic ethic. The mission to Papua New Guinea will be the 22nd undertaken by the Commonwealth since October 1990. These include elections in Bangladesh, Guyana, Malaysia, Zambia, St Kitts and Nevis, Seychelles, South Africa, Ghana, Pakistan and, most recently, Cameroon.

ANNEX III**Arrival Statement of 6 June 1997**

Papua New Guinea General Election, 1997

Commonwealth Observer Group

Tel: Port Moresby 325 5955
Fax: Port Moresby 325 0837

The Islander Travelodge
P.O. Box 1981
Boroko
Port Moresby

ARRIVAL STATEMENT BY THE COMMONWEALTH OBSERVER GROUP

We are here in Papua New Guinea to observe the General Election over 14-28 June 1997. Our Group has been constituted by the Commonwealth Secretary-General, Chief Emeka Anyaoku, in response to an invitation from the Government of Papua New Guinea. We would add that the Government's invitation has also been supported by all the main political parties contesting the election.

As Observers, we will be serving in our individual capacities. Our remit is to observe all relevant aspects of the organisation and conduct of the elections in accordance with the laws of Papua New Guinea and, at the end, reach a conclusion as to whether the conditions existed for the people of Papua New Guinea to freely express their will through the polls.

We have no executive role. Our function is to observe the process as a whole and form an impartial judgement on the credibility of the exercise. The Group might also propose to the government and other concerned authorities such action on institutional, procedural and other matters as would assist the holding of the elections and thereafter the effective functioning of the elected government.

On the completion of our assignment, our report will go to the Commonwealth Secretary-General in the first instance. He will then make it available to the Government of Papua New Guinea, the political parties which contested the elections and eventually to all Commonwealth Governments.

We look forward to our mission. Over the next few days, we hope to have meetings with officials of the Electoral Commission, representatives of political parties, the Government and other interested groups. These meetings should add greatly to our knowledge and appreciation of the situation in Papua New Guinea and, in turn, go a considerable way to facilitating our work.

The Observer Group's Terms of Reference are attached.

Terms of Reference

The Group is established by the Commonwealth Secretary at the request of the Government of Papua New Guinea and supported by the major political parties. It is to observe relevant aspects of the organisation and conduct of the election in accordance with the law of Papua New Guinea. It is to consider the various factors impinging on the credibility of the electoral process as a whole and to determine in its own judgement whether the conditions exist for a free expression of will by the electors and if the result of the election reflects the wishes of the people.

The Group is to act impartially and independently. It has no executive role; its function is not to supervise but to observe the process as a whole and to form a judgement accordingly. It would be free to propose to the Government and other concerned authorities such action on institutional, procedural and other matters as would assist the holding of elections and thereafter the effective functioning of the elected government.

The Group is to submit its report to the Commonwealth Secretary General who will forward it to the Government of Papua New Guinea, to the leadership of all political parties taking part in the election and thereafter to all Commonwealth governments.

ANNEX IV

Schedule of Engagements

Friday 6 June

- 1400 Arrival Press Conference, The Islander Travelodge Hotel, Port Moresby
- 1930 Chairperson's Dinner for Observers and guests of honour Mr Reuben Kaiulo (Electoral Commissioner) and Mrs Kaiulo

Saturday 7 June

- 1100 Briefing by Electoral Commission of Papua New Guinea: Mr Reuben Kaiulo (Electoral Commissioner) and Mr Andrew Trawen (Deputy Electoral Commissioner)
- 1430 Pangu Pati: Mr Moses K Taian (Secretary-General)
- 1830 Chairperson's Reception

Sunday 8 June

- 0930 People's Action Party: Mr Ted Diro (Leader)
- 1000 National Alliance: Mr Belden Sevua (National Co-ordinator)
- 1115 Melanesian Alliance: Mr Ben Umba
- 1215 Broadcast media: Mr Renagi Lohia (Chief Executive, NBC) and Mr Benny Sandeka (Senior Reporter, Yumi FM)
- 1415 Churches: Major Tau Pala (Chairman, Papua New Guinea Council of Churches), Mr Graeme Frawley and Mr Peter Maime (Catholic Commission for Justice, Peace and Development)
- 1530 Non-governmental organisations: Mr Powes Parkop (Director, Individual and Community Rights Association), Sir Barry Holloway (Foundation for Law, Order and Justice), Mr John Kawowo (Melanesian Solidarity) and Mr Richard Kassman (Transparency International)
- 1630 Women's organisations: Ms Anne Dickson-Waiko (National Council for Women) and Ms Boio Daru (Women in Politics)
- 1730 Commonwealth High Commissions: Mr George Atkin (Deputy High Commissioner, Australia), Mr Brian Baldwin (Deputy High Commissioner, Britain), HE Mr V S Verma (High Commissioner, India), HE Mr Mohamad Sani (High Commissioner, Malaysia) and HE Mr John Clarke (High Commissioner, New Zealand)

Monday 9 June

- | | |
|------|---|
| 0900 | Mr Frank Kolma (Editor-in-Chief, <i>The National</i>) and Mr Wenceslaus Magun (<i>Wantok</i>) |
| 1230 | Professor Yaw Saffu (University of Papua New Guinea) |
| 1400 | Deployment Briefing – Professor Austin, Mr Christopher Child and Mr Ron Seddon (Managing Director, Hertz Leasemaster) |
| 1530 | Business community: Mr Michael Mayberry (President, Chamber of Commerce), Mr Mel Togolo (President, Business Council) and Mr Robert Aisi (Business Council) |
| 1600 | Concluding briefing: Mr Ludwig Kembu (Deputy Commissioner, Royal Papua New Guinea Constabulary) and Mr Reuben Kaiulo (Electoral Commissioner) |
- On 11 June, after the Observers' deployment, the Chairperson paid a courtesy call on the Governor-General of Papua New Guinea, Sir Wiwa Korowi

ANNEX V

Deployment of Commonwealth Observers

OBSERVERS	BASE LOCATION
Sir Robin Gray Professor Austin	Travelled throughout the country
Ms Joycelyn Lucas Mr Ejaz Naik	Islander Travelodge Hotel Port Moresby
Mr Ian Macphee Dr Sam Agere	Lae International Hotel Lae
Sir Jim Lester Dr A I Adefuye	Hamamas Hotel Rabaul
Mr M Rasgotra Ms Judy Thompson	Coastwatchers' Hotel Madang
Justice Rahman Dr Michelle Forster	Windjammer Beach Hotel Wewak
Ambassador Paul Rupia Mr Christopher Child	Highlander Hotel Mount Hagen
Mr Omar Sey Mr Christopher Walters	Bird of Paradise Hotel Goroka

ANNEX VI**Observation Notes for Poll and Count****OBSERVATION NOTES FOR POLL AND COUNT****PART A**

The Observers may focus particular attention on the following aspects of the conduct of the election:

THE CAMPAIGN

1. Balance of TV/radio election coverage and extent and nature of access by party and other candidates
2. Print media: nature of coverage and extent of access by the political parties.
3. The tone and content of material put out by the candidates, access to printing facilities?
4. The conduct of political meetings/rallies (permits for public meetings?)
5. The conduct of house-to-house canvassing of voters.
6. Nature, scale and effectiveness of Electoral Commission and other voter education on radio and television, in the print media and by other methods.
7. Activities/measures to encourage the participation of women.
8. Access to funds and sources of funds.

THE POLL

1. The location of polling booths.
2. Distances travelled by voters to polling boothss, particularly in rural areas.
3. The procedure followed at the opening of the poll.
4. The length of time voters wait to cast their votes.
5. The adequacy or otherwise of facilities at polling booths and their state of readiness.
6. Availability of adequate supplies, eg, ballot papers, official stamps and stamp-pads, indelible ink, etc.
7. The performance of electoral officials at the polling booths visited.
8. The procedures in place to ensure proper security of ballot papers, ballot boxes and official seals.
9. Arrangements to facilitate voting by women.
10. The steps taken to ensure that the secrecy of the ballot is assured.
11. The general atmosphere at the polling booths visited.
12. Access of candidates' scrutineers and observers to polling centres/booths.
13. Whether illiterate voters are assured of a vote in secret.
14. Whether the security of ballot boxes in transit is assured.

THE COUNT

1. Inspection of seals.
2. The process of reconciling the number of people who voted with the number of ballots cast.
3. The determination of invalid ballots.
4. The facilities for candidates and their representatives to witness and verify the count and overall transparency.
5. Access by domestic and international observers.
6. The conduct of electoral officers.

PART B

Questions that may be put:

BEFORE POLLING DAY

1. Was the Voters' Register compiled in a satisfactory way? Were people missed out? Were the names of dead people or "phantom voters" included?
2. Who are the election officials? How were they chosen? Are voters confident that they will be impartial?
3. Is the person in the street satisfied with arrangements? Will he/she vote? If not, is he/she afraid to do so? Were there any attempts to discourage/encourage the participation of women and were they effective?
4. Have all parties been able to campaign freely? Has the campaign been free of intimidation, etc? Have all parties had full access to the mass media?
5. Is there freedom to advertise and distribute posters, leaflets, etc?

ON POLLING DAY

1. Before polling starts, are the ballot boxes empty? Are they properly sealed? Are all procedures being adhered to?
2. Are all parties/candidates represented at polling stations? Are they satisfied with the process?
3. Are voters apparently voting freely? Are they enthusiastic? Do they talk freely? Do they exhibit signs of fear or intimidation?
4. Do voters understand the procedures properly? If not, are the procedures being explained fully and impartially? Are attempts being made to suggest how voters should vote?
5. Does the turnout indicate that women have been deterred from voting?
6. Is only one person at a time being allowed into the voting compartment?
7. How long are voters waiting to vote? If a long time, are some being put off?
8. Will all parties be represented at polling centres throughout voting and count? Are scrutineers adequately trained and vigilant?
9. Will foreign observers have free access to all stages of the process?
10. Is the security presence effective/oppressive?

THE COUNT

1. Are the boxes kept safe until opened? Are all parties present at opening?
2. Does the number of used ballot papers tally with the record of those who voted?
3. Are the papers counted properly? Are counting agents present? Are they satisfied with the procedure of the count?

ANNEX VII

Check List for Visits to Polling Booths

CHECKLIST FOR POLLING STATION VISITS

Name of Observer(s):

Electorate:

Polling Booth:

Time of Arrival:

Time of Departure:

Voters in Queue: Rate of Processing:

-
1. Opening of Poll: On time? Procedures followed?
 No/Yes No/Yes
 Details:
 2. Layout and
 Facilities: Good? Adequate? Poor?
 3. Polling Staff: Efficient? Satisfactory? Poor?
 4. Security Presence: Discreet? Intrusive? Oppressive?
 5. Complaints by Party
 Scrutineers: No/Yes Details:
 6. Complaints by
 Voters: No/Yes Details:
 7. Presence of
 unauthorised
 persons: No/Yes Details:
 8. Atmosphere at
 Station? Orderly? Tense? Chaotic?
 9. Secrecy of Ballot: Assured? Poor? Uncertain

10. Voting:

(a) Personation attempts alleged: No/Yes

Details:

(b) Multiple voting attempts alleged: No/Yes

Details:

(c) Women deterred from voting: No/Yes

Details:

11. Closing of Poll: On time? Numbers still in queue?
Procedure followed? No/Yes

12. The Count: Are procedures being observed? No/Yes

13. Apparent fairness overall: Good? Acceptable?
Questionable?

14. Other Comments:

ANNEX VIII

Departure Statement of 1 July 1997



Papua New Guinea General Election 1997
Commonwealth Observer Group

Tel: Port Moresby 323 8005
Fax: Port Moresby 323 8006

The Islander Travelodge
P O Box 1981, Boroko
Port Moresby

News Release

1 July 1997

**Departure Statement by Sir Robin Gray,
Chairperson of the Commonwealth Observer Group**

Our Commonwealth Observer Group has been in Papua New Guinea for almost a month, at the invitation of the Government and with the support of the main political parties. Our task was to observe all relevant aspects of the organisation and conduct of the General Election and to report to the Commonwealth Secretary-General at the end of our mission. We have now completed our work and leave Port Moresby today having finalised a comprehensive and considered report. That report will be sent to the Secretary-General, who will then make it available to the Government of Papua New Guinea, the Electoral Commission, the main political parties, Commonwealth governments, the media and the general public.

Prior to the election we were thoroughly briefed by representatives of the Electoral Commission, the political parties, the broadcast and print media and non-governmental organisations. During the election period itself we met many individual Papua New Guineans across the country and visited 321 polling booths in 66 electorates in 18 of the 20 provinces, from the coast to the Highlands and the islands, and we observed 17 counts and the tallying process. Seven two-person teams were based in major provincial centres, while I roved across the country. We were free to go wherever we wanted and believe that our sample of the election process was reliable. Indeed, because the elections were staged over a two-week period we had many more opportunities to observe the process than most Commonwealth Observer Groups, since most elections they observe take place on only one day.

Despite the shortcomings we have recorded in our report, in particular the inadequacy of the Common Roll, our judgement is that overall the conditions existed for a free expression of will by the voters and that the result will reflect their wishes. We commend the people of Papua New Guinea for their enthusiastic engagement in the process and their determination to express their democratic rights.

We are grateful to have had this opportunity to serve our fellow Commonwealth citizens in support of the Commonwealth's fundamental values and wish to thank all those who have assisted us in our task. In particular, we would like to express our appreciation to the Electoral Commissioner, Mr Reuben Kaiulo, Police Commissioner Robert Nenta and their colleagues.

It has been an enriching experience to have been able to observe these elections. We take away with us many fond memories of Papua New Guinea. We were impressed with the commitment of the people to democracy and have no doubt that they want a participatory system with complete accountability of MPs to parliament and to the electorate. We wish the country well in its future development and every success to the people in the further consolidation of their democracy in the years to come.

ANNEX IX

Electoral Commission Voter Education Material



Covers of the Electoral Commission newsletter *The Voter*, December 1996 (above) and January-February 1997 (overleaf) encouraging Papua New Guineans to register and vote



ANNEX X

Material Produced by Catholic Commission for Justice, Peace and Development



LETTER TO CANDIDATES FOR THE 1997 NATIONAL AND PROVINCIAL LEVEL ELECTIONS.

Dear Candidate,

The 1997 national and provincial level elections are coming up soon and you are beginning to campaign to get our votes. You want to be our member of parliament, our governor, or our local government councillor. These are important positions and we want to choose carefully from among the candidates.

What do we expect from you if you win your election? We want you to do two main things for us. We want you to **SERVE** us, all the people in your electorate. And we want you to give us **HONEST** and **DEDICATED LEADERSHIP**.

If we elect you, we choose you to be our worker and representative. You must speak and act for us. To do that you must first know what we want you to say and do. We want you to listen to us so you will know what to say and do.

We want you to live in your electorate with us, not in Port Moresby, so you will know our needs and worries. If you do that, you will be able to speak sincerely about our problems when you are in Parliament, at the Provincial Assembly or the Local Government Council Meeting. We are not looking for a Bigman who serves only himself and his wantoks. We want someone who truly respects all of us, both the small and great in the community. We want someone who honestly works for us, the people. We want you to **SERVE** us. If you do not serve us well we will get rid of you at the next election.

We do not always know the best way to go. So we are looking for a good and honest leader to show us. If you want to be our leader, then you must first know yourself what is right and wrong. You must also want to do only what is good for the people of Papua New Guinea. We are tired of leaders who play corrupt politics, follow the "wantok system", and bring disunity, conflict, or even fighting into the community. We are tired of politicians who take money from foreign business and then give away our valuable resources so that we, the common people, gain no benefit from them. We want real peace everywhere, justice for all people and development in all communities throughout the nation.

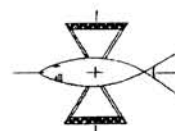
You will make laws and decisions that show us the way. We want these laws and decisions to help us, all of the people. We want you to live by these same laws and decisions too. We are tired of corruption in our leaders. We are tired of bribery. We are tired of guns and killing, of being afraid in our own homes, of hospitals without medicine, of schools that don't give a good education to our children. We are tired of leaders who act as if we do not even exist. We are human beings created by God and we want to be treated with respect by our leaders. We want true and honest **LEADERSHIP** from you.

We will carefully watch you and your supporters now as you campaign. Your supporters and campaign managers speak and act for you and so you are responsible for their words and actions. We will judge you not only by your own ideas, actions and promises but also by the words and actions of your close supporters. We will not be bribed and sell our votes to anyone. We will not be frightened and forced to vote for anyone either. We want this election to be the election that brings peace, justice and development to our beloved country of Papua New Guinea.

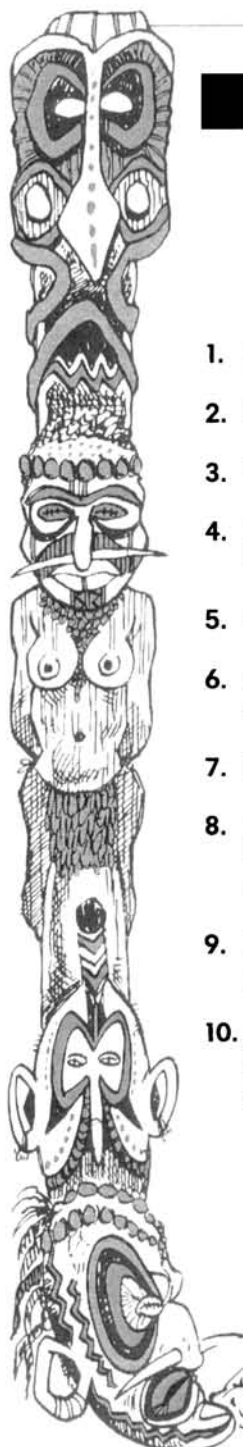
Sincerely,

The Voters

CATHOLIC COMMISSION FOR JUSTICE, PEACE AND
DEVELOPMENT,
P.O. BOX 6576
BOROKO, N.C.D.
PAPUA NEW GUINEA



Letter (above) and poster (overleaf) appealing, respectively, to candidates and voters: both were produced by the Catholic Commission for Justice, Peace and Development in the run-up to the 1997 general election

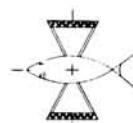


1997 NATIONAL ELECTION

VOTE **X**

































1. My vote is precious.
2. My vote marks my life.
3. This life of mine comes from God, I am made in His image
4. Power and freedom of decision-making originates from this life God gives me.
5. I must vote with a free and informed conscience.
6. Any body who bribes or threatens me will disregard my right to elect someone of my choice.
7. I must not accept or let myself be influenced by bribery.
8. If I do accept bribery, I may contribute to bad government. Bad governments will not provide security for me and my family.
9. I may also contribute to the downfall of my people, home, province and my country.
10. I promise to use the power God had given me to elect good leaders who can provide a good and caring government for PNG.

CATHOLIC COMMISSION FOR JUSTICE,
PEACE & DEVELOPMENT
P.O. BOX 6576
BOROKO, N.C.D
PAPUA NEW GUINEA



ANNEX XI

Sample Ballot Paper: Open Electorate

BALLOT PAPER NO: 00000		Papua New Guinea BALLOT PAPER		BALLOT PAPER NO: 00000	
USINO-BUNDI OPEN ELECTORATE 5th NATIONAL ELECTION 1997					
HOW TO VOTE:		1 MARK YOUR VOTE ON THIS BALLOT - PAPER BY PLACING AN x IN THE BLANK <input type="checkbox"/> SQUARE NEXT TO THE NAME OF THE CANDIDATE FOR WHOM YOU WISH TO VOTE.		2 DO NOT PUT MORE THAN ONE x ON THIS PAPER	
3 DO NOT PUT ANY OTHER MARK ON THIS PAPER.					
 1 INDEPENDENT <input type="checkbox"/> AMATH SIKAI WAN	 2 <small>PEOPLE'S UNITY PARTY</small> <input type="checkbox"/> SAMSON KULI MALCOLM	 3 INDEPENDENT <input type="checkbox"/> MICHAEL TONGIA	 4 INDEPENDENT <input type="checkbox"/> KIAP GREG TUMA		
 5 INDEPENDENT <input type="checkbox"/> PETER KOIFU	 6 INDEPENDENT <input type="checkbox"/> YOME FRED MALIUPA	 7 INDEPENDENT <input type="checkbox"/> FINTO SINOKO	 8 INDEPENDENT <input type="checkbox"/> KEPAS MOTE		
 9 <small>PEOPLE'S PARTY</small> <input type="checkbox"/> EDDY UTU TOURE	 10 INDEPENDENT <input type="checkbox"/> CHARLIE KOLIE NON	 11 INDEPENDENT <input type="checkbox"/> WALEP H. IBRAM	 12 <small>CHRISTIAN DEMOCRATIC PARTY</small> <input type="checkbox"/> JOHN BARE		
 13 INDEPENDENT <input type="checkbox"/> PETER TUMA	 14 <small>MELANESIAN ALLIANCE</small> <input type="checkbox"/> ELIZAH KASS	 15 INDEPENDENT <input type="checkbox"/> ANTON FRANCIS YAGAMA	 16 INDEPENDENT <input type="checkbox"/> HOMEI TINAWI		
 17 INDEPENDENT <input type="checkbox"/> JOE YAPOI YAMA	 18 INDEPENDENT <input type="checkbox"/> INDAP KUNA	 19 INDEPENDENT <input type="checkbox"/> SAKING KIRUAK	 20 INDEPENDENT <input type="checkbox"/> LAKI HOMATE		
 21 <small>PEOPLE'S ACTION PARTY</small> <input type="checkbox"/> JACK TULIA	 22 INDEPENDENT <input type="checkbox"/> WALTER BAYER PARAU	 23 INDEPENDENT <input type="checkbox"/> JOSEPH SEKE	 24 <small>NATIONAL ALLIANCE</small> <input type="checkbox"/> AGNES MURUA MULIVOVA		
 25 INDEPENDENT <input type="checkbox"/> JAMES TIKI TIMBO	 26 INDEPENDENT <input type="checkbox"/> TOGURUA DOREA	 27 INDEPENDENT <input type="checkbox"/> MICHAEL YARAP	 28 <small>PEOPLE'S PROGRESS PARTY</small> <input type="checkbox"/> GEORGE WAN		
 29 INDEPENDENT <input type="checkbox"/> JOHN ASSE MIKAURI	 30 INDEPENDENT <input type="checkbox"/> PIKAMA BAIS	 31 INDEPENDENT <input type="checkbox"/> KONDY MAREX MARIKA	 32 INDEPENDENT <input type="checkbox"/> TEDOR TUYA		

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ANNEX XII

Sample Ballot Paper: Provincial Electorate

BALLOT PAPER No: 999999		Papua New Guinea		BALLOT PAPER No: 999999	
CENTRAL PROVINCIAL ELECTORATE		CENTRAL PROVINCIAL ELECTORATE		CENTRAL PROVINCIAL ELECTORATE	
5th NATIONAL ELECTION 1997		5th NATIONAL ELECTION 1997		5th NATIONAL ELECTION 1997	

1 HOW TO VOTE: MARK YOUR VOTE ON THIS BALLOT - PAPER BY PLACING AN X IN THE BLANK SQUARE NEXT TO THE NAME OF THE CANDIDATE FOR WHOM YOU WISH TO VOTE.		2 DO NOT PUT MORE THAN ONE X ON THIS PAPER		3 DO NOT PUT ANY OTHER MARK ON THIS PAPER	
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 GALEVA KWARARA INDEPENDENT	 LOUIS MONA INDEPENDENT	 JOE KASSMAN INDEPENDENT	 REV. WALA TAMATE INDEPENDENT	 NATIONAL ALLIANCE
 GORIO DOBELLA INDEPENDENT	 MICHAEL KOMÉ SALE INDEPENDENT	 JAMES EKI MOPIO INDEPENDENT	 PAUL BODIE INDEPENDENT	 PEOPLE'S NATIONAL CONGRESS
 PAUL KIPO INDEPENDENT	 PAUL APINI INDEPENDENT	 MICHAEL KECO HILAKE INDEPENDENT	 JOHN OREA INDEPENDENT	 PEOPLE'S ACTION PARTY
 ALEX AVARE INDEPENDENT	 TED DIRO INDEPENDENT			